Case: 18-72689, 10/22/2020, ID: 11868424, DktEntry: 175, Page 1 of 19

**FILED** 

## UNITED STATES COURT OF APPEALS

OCT 22 2020

#### FOR THE NINTH CIRCUIT

MOLLY C. DWYER, CLERK U.S. COURT OF APPEALS

CITY OF PORTLAND,

Petitioner,

v.

UNITED STATES OF AMERICA; FEDERAL COMMUNICATIONS COMMISSION,

Respondents,

1 ,

CITY AND COUNTY OF SAN FRANCISCO; CITY OF ARCADIA; CITY OF BELLEVUE; CITY OF BROOKHAVEN; CITY OF BURIEN; CITY OF BURLINGAME; CITY OF CHICAGO; CITY OF CULVER CITY; CITY OF DUBUQUE; CITY OF GIG HARBOR; CITY OF KIRKLAND; CITY OF LAS VEGAS; CITY OF LINCOLN; CITY OF MONTEREY; CITY OF PHILADELPHIA; CITY OF PIEDMONT; CITY OF PLANO; CITY OF SAN BRUNO; CITY OF SAN JACINTO; CITY OF SAN JOSE; CITY OF SANTA MONICA; CITY OF SHAFTER; COUNTY OF LOS ANGELES; HOWARD COUNTY; MICHIGAN MUNICIPAL LEAGUE; CTIA - THE WIRELESS ASSOCIATION; TOWN OF FAIRFAX; TOWN OF HILLSBOROUGH,

No. 18-72689

FCC No. 18-111

**ORDER** 

Intervenors.

AMERICAN ELECTRIC POWER SERVICE CORPORATION; CENTERPOINT ENERGY HOUSTON ELECTRIC, LLC; DUKE ENERGY CORPORATION; ENTERGY CORPORATION; ONCOR ELECTRIC DELIVERY COMPANY, LLC; SOUTHERN COMPANY; TAMPA ELECTRIC COMPANY; VIRGINIA ELECTRIC AND POWER COMPANY; XCEL ENERGY SERVICES INC.,

Petitioners,

v.

FEDERAL COMMUNICATIONS COMMISSION; UNITED STATES OF AMERICA,

Respondents,

VERIZON; USTELECOM-THE BROADBAND ASSOCIATION,

Respondents-Intervenors.

SPRINT CORPORATION,

Petitioner,

v.

No.

FCC No. FCC 18-133

19-70123

No. 19-70490

FEDERAL COMMUNICATIONS COMMISSION; UNITED STATES OF AMERICA,

# Respondents,

CITY OF BOWIE, MARYLAND; CITY OF EUGENE, OREGON; CITY OF HUNTSVILLE, ALABAMA; CITY OF WESTMINISTER, MARYLAND; COUNTY OF MARIN, California; CITY OF ARCADIA, Calfornia; CULVER CITY, California; CITY OF BELLEVUE, California; CITY OF BURIEN, Washington; CITY OF BURLINGAME, Washington; CITY OF GIG HARBOR, Washington; CITY OF ISSAQUAH, Washington; CITY OF KIRKLAND, Washington; CITY OF LAS VEGAS, Nevada; CITY OF LOS ANGELES, California; CITY OF MONTEREY, California; CITY OF ONTARIO, California; CITY OF PIEDMONT, California; CITY OF PORTLAND, Oregon; CITY OF SAN JACINTO, California; CITY OF SAN JOSE, California; CITY OF SHAFTER, California; CITY OF YUMA, Arizona; COUNTY OF LOS ANGELES, California; TOWN OF FAIRFAX, California; CITY OF NEW YORK,

Intervenors.

VERIZON COMMUNICATIONS, INC.,

Petitioner,

v.

FEDERAL COMMUNICATIONS COMMISSION; UNITED STATES OF AMERICA,

Respondents,

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CITY OF ARCADIA, California; CITY OF BELLEVUE, California; CITY OF BURIEN, Washington; CITY OF BURLINGAME, Washington; CITY OF GIG HARBOR, Washington; CITY OF ISSAQUAH, Washington; CITY OF KIRKLAND, Washington; CITY OF LAS VEGAS, Nevada; CITY OF LOS ANGELES, California; CITY OF MONTEREY, California; CITY OF ONTARIO, California; CITY OF PIEDMONT, California; CITY OF PORTLAND, Oregon; CITY OF SAN JACINTO, California; CITY OF SAN JOSE, California; CITY OF SHAFTER, California; CITY OF YUMA, Arizona; COUNTY OF LOS ANGELES, California; CULVER CITY, California; CITY OF NEW YORK; TOWN OF FAIRFAX, California,

Intervenors.

No. 19-70124

PUERTO RICO TELEPHONE COMPANY, INC.,

Petitioner,

v.

FEDERAL COMMUNICATIONS COMMISSION; UNITED STATES OF AMERICA,

Respondents,

CITY OF ARCADIA, California; CITY OF BELLEVUE, California; CITY OF BURIEN, Washington; CITY OF BURLINGAME, California; CITY OF GIG HARBOR, Washington; CITY OF ISSAQUAH, Washington; CITY OF KIRKLAND, Washington; CITY OF LAS VEGAS, Nevada; CITY OF LOS ANGELES, California; CITY OF MONTEREY, California; CITY OF ONTARIO, California; CITY OF PIEDMONT, California; CITY OF PORTLAND, Oregon; CITY OF SAN JACINTO, California; CITY OF SAN JOSE, California; CITY OF SHAFTER, California; CITY OF YUMA, Arizona; COUNTY OF LOS ANGELES, California; CULVER CITY, California; TOWN OF FAIRFAX, California; CITY

Intervenors.

OF NEW YORK,

No. 19-70125

FCC No. FCC 18-133

CITY OF SEATTLE, Washington; CITY OF TACOMA, Washington; KING COUNTY, Washington; LEAGUE OF OREGON CITIES; LEAGUE OF CALIFORNIA CITIES; LEAGUE OF ARIZONA CITIES AND TOWNS,

Petitioners,

v.

FEDERAL COMMUNICATIONS COMMISSION; UNITED STATES OF AMERICA,

Respondents,

CITY OF BAKERSFIELD, California; CITY OF COCONUT CREEK, FLORIDA; CITY OF LACEY, Washington; CITY OF OLYMPIA, Washington; CITY OF RANCHO PALOS VERDES, California; CITY OF TUMWATER, Washington; COLORADO COMMUNICATIONS AND UTILITY ALLIANCE; RAINIER COMMUNICATIONS COMMISSION; COUNTY OF THURSTON, Washington; CITY OF ARCADIA, California; CITY OF BELLEVUE, Washington; CITY OF BURIEN, Washington; CITY OF BURLINGAME, California; CITY OF GIG HARBOR, Washington; CITY OF ISSAQUAH, Washington; CITY OF KIRKLAND, Washington; CITY OF LAS VEGAS, Nevada; CITY OF LOS

No. 19-70136

ANGELES, California; CITY OF
MONTEREY, California; CITY OF
ONTARIO, California; CITY OF
PIEDMONT, California; CITY OF
PORTLAND, Oregon; CITY OF SAN
JACINTO, California; CITY OF SAN
JOSE, California; CITY OF SHAFTER,
California; CITY OF YUMA, Arizona;
COUNTY OF LOS ANGELES,
California; CULVER CITY, California;
TOWN OF FAIRFAX, California; CITY
OF NEW YORK,

Intervenors.

CITY OF SAN JOSE, California; CITY OF ARCADIA, Calfornia; CITY OF BELLEVUE, Washington; CITY OF BURIEN, Washington; CITY OF BURLINGAME, California; CULVER CITY, California; TOWN OF FAIRFAX, California; CITY OF GIG HARBOR, Washington; CITY OF ISSAQUAH, Washington; CITY OF KIRKLAND, Washington; CITY OF LAS VEGAS, Nevada; CITY OF LOS ANGELES, California; COUNTY OF LOS ANGELES, California; CITY OF MONTEREY, California; CITY OF ONTARIO, California; CITY OF PIEDMONT, California; CITY OF PORTLAND, Oregon; CITY OF SAN JACINTO, California; CITY OF SHAFTER, California; CITY OF YUMA, Arizona,

No. 19-70144

FCC No. FCC 18-133

Petitioners,

v.

FEDERAL COMMUNICATIONS COMMISSION; UNITED STATES OF AMERICA,

Respondents,

CTIA - THE WIRELESS
ASSOCIATION; COMPETITIVE
CARRIERS ASSOCIATION; SPRINT
CORPORATION; VERIZON
COMMUNICATIONS, INC.; CITY OF
NEW YORK; WIRELESS
INFRASTRUCTURE ASSOCIATION,

Intervenors.

CITY AND COUNTY OF SAN FRANCISCO,

Petitioner,

v.

FEDERAL COMMUNICATIONS COMMISSION; UNITED STATES OF AMERICA,

Respondents.

No. 19-70145

### CITY OF HUNTINGTON BEACH,

Petitioner,

v.

FEDERAL COMMUNICATIONS COMMISSION; UNITED STATES OF AMERICA,

Respondents,

CITY OF ARCADIA, California; CITY OF BELLEVUE, Washington; CITY OF BURIEN, Washington; CITY OF BURLINGAME, California; CITY OF GIG HARBOR, Washington; CITY OF ISSAQUAH, Washington; CITY OF KIRKLAND, Washington; CITY OF LAS VEGAS, Nevada; CITY OF LOS ANGELES, California; CITY OF MONTEREY, California; CITY OF ONTARIO, California; CITY OF PIEDMONT, California; CITY OF PORTLAND, Oregon; CITY OF SAN JACINTO, California; CITY OF SAN JOSE, California; CITY OF SHAFTER, California; CITY OF YUMA, Arizona; COUNTY OF LOS ANGELES, California; CULVER CITY, California; TOWN OF FAIRFAX, California; CITY OF NEW YORK,

Intervenors.

No. 19-70146

MONTGOMERY COUNTY, Maryland

No. 19-70147

Petitioner,

FCC No. FCC 18-133

v.

FEDERAL COMMUNICATIONS COMMISSION; UNITED STATES OF AMERICA,

Respondents.

AT&T SERVICES, INC.,

Petitioner,

v.

FEDERAL COMMUNICATIONS COMMISSION; UNITED STATES OF AMERICA,

Respondents,

CITY OF BALTIMORE, MARYLAND; CITY AND COUNTY OF SAN FRANCISCO, California; MICHIGAN MUNICIPAL LEAGUE; CITY OF ALBUQUERQUE, NEW MEXICO; NATIONAL LEAGUE OF CITIES; CITY OF BAKERSFIELD, California; TOWN OF OCEAN CITY, MARYLAND; CITY OF BROOKHAVEN, GEORGIA; CITY OF COCONUT CREEK, FLORIDA; No. 19-70326

FCC Nos. 18-133

CITY OF DUBUQUE, IOWA; CITY OF EMERYVILLE, CALIFORNIA; CITY OF FRESNO, CALIFORNIA; CITY OF LA VISTA, NEBRASKA; CITY OF LACEY, WASHINGTON; CITY OF MEDINA, WASHINGTON; CITY OF OLYMPIA, WASHINGTON: CITY OF PAPILLION. NEBRASKA; CITY OF PLANO, TEXAS; CITY OF RANCHO PALOS VERDES; CITY OF ROCKVILLE, MARYLAND; CITY OF SAN BRUNO, CALIFORNIA: CITY OF SANTA MONICA, CALIFORNIA; CITY OF SUGARLAND, TEXAS; CITY OF TUMWATER, WASHINGTON; CITY OF WESTMINISTER, MARYLAND; **COLORADO COMMUNICATIONS** AND UTILITY ALLIANCE; CONTRA COSTA COUNTY, CALIFORNIA; COUNTY OF MARIN, CALIFORNIA; INTERNATIONAL CITY/COUNTY MANAGEMENT ASSOCIATION: INTERNATIONAL MUNICIPAL LAWYERS ASSOCIATION; LEAGUE OF NEBRASKA MUNICIPALITIES: NATIONAL ASSOCIATION OF TELECOMMUNICATIONA OFFICERS AND ADVISORS; RAINIER COMMUNICATIONS COMMISSION; THURSTON COUNTY, WASHINGTON; TOWN OF CORTE MADERA, CALIFORNIA; TOWN OF HILLSBOROUGH, CALIFORNIA; TOWN OF YARROW POINT, WASHINGTON; CITY OF ARCADIA, CALIFORNIA; CITY OF BELLEVUE, WASHINGTON; CITY OF BURIEN,

WASHINGTON; CITY OF BURLINGAMER, CALIFORNIA; CITY OF CULVER CITY, CALIFORNIA; CITY OF GIG HARBOR, WASHINGTON; CITY OF ISSAQUAH, WASHINGTON; CITY OF KIRKLAND, WASHINGTON; CITY OF LAS VEGAS, NEVADA; CITY OF LOS ANGELES, CALIFORNIA; CITY OF MONTEREY, CALIFORNIA; CITY OF ONTARIO, CALIFORNIA; CITY OF PIEDMONT, CALIFORNIA; CITY OF PORTLAND, OREGON; CITY OF SAN JACINTO, CALIFORNIA; CITY OF SAN JOSE, CALIFORNIA; CITY OF SHAFTER, CALIFORNIA; CITY OF YUMA, ARIZONA; COUNTY OF LOS ANGELES, CALIFORNIA; TOWN OF FAIRFAX, CALIFORNIA,

Intervenors.

# AMERICAN PUBLIC POWER ASSOCIATION,

Petitioner,

v.

FEDERAL COMMUNICATIONS COMMISSION; UNITED STATES OF AMERICA,

Respondents,

No. 19-70339

FCC Nos. 18-133

CITY OF ALBUQUERQUE, NEW MEXICO; NATIONAL LEAGUE OF CITIES; CITY OF BROOKHAVEN, GEORGIA; CITY OF BALTIMORE, MARYLAND; CITY OF DUBUQUE, IOWA: TOWN OF OCEAN CITY. MARYLAND; CITY OF EMERYVILLE, CALIFORNIA; MICHIGAN MUNICIPAL LEAGUE; TOWN OF HILLSBOROUGH, CALIFORNIA; CITY OF LA VISTA, NEBRASKA; CITY OF MEDINA, WASHINGTON; CITY OF PAPILLION, NEBRASKA; CITY OF PLANO, TEXAS; CITY OF ROCKVILLE, MARYLAND; CITY OF SAN BRUNO, CALIFORNIA; CITY OF SANTA MONICA, CALIFORNIA; CITY OF SUGARLAND, TEXAS; LEAGUE OF NEBRASKA MUNICIPALITIES: NATIONAL ASSOCIATION OF TELECOMMUNICATIONS OFFICERS AND ADVISORS; CITY OF BAKERSFIELD, California; CITY OF FRESNO, CALIFORNIA; CITY OF RANCHO PALOS VERDES; CITY OF COCONUT CREEK, FLORIDA; CITY OF LACEY, WASHINGTON; CITY OF OLYMPIA, WASHINGTON; CITY OF TUMWATER, WASHINGTON; TOWN OF YARROW POINT, WASHINGTON; THURSTON COUNTY, WASHINGTON; COLORADO COMMUNICATIONS AND UTILITY ALLIANCE; RAINIER COMMUNICATIONS COMMISSION; CITY AND COUNTY OF SAN FRANCISCO, California; COUNTY OF MARIN, CALIFORNIA; CONTRA

COSTA COUNTY, California; TOWN OF CORTE MADERA, CALIFORNIA; CITY OF WESTMINISTER, MARYLAND,

Intervenors.

CITY OF AUSTIN, TEXAS; CITY OF ANN ARBOR, MICHIGAN: COUNTY OF ANNE ARUNDEL, MARYLAND; CITY OF ATLANTA, GEORGIA; CITY OF BOSTON, MASSACHUSETTS; CITY OF CHICAGO, ILLINOIS; CLARK COUNTY, NEVADA; CITY OF COLLEGE PARK, MARYLAND; CITY OF DALLAS, TEXAS; DISTRICT OF COLUMBIA; CITY OF GAITHERSBURG, MARYLAND; HOWARD COUNTY, MARYLAND; CITY OF LINCOLN, NEBRASKA; MONTGOMERY COUNTY, MARYLAND; CITY OF MYRTLE BEACH, SOUTH CAROLINA; CITY OF OMAHA, NEBRASKA; CITY OF PHILADELPHIA, PENNSYLVANIA; CITY OF RYE, NEW YORK; CITY OF SCARSDALE, NEW YORK; CITY OF SEAT PLEASANT, MARYLAND; CITY OF TAKOMA PARK, MARYLAND; TEXAS COALITION OF CITIES FOR UTILITY ISSUES; MERIDIAN TOWNSHIP, MICHIGAN; BLOOMFIELD TOWNSHIP, MICHIGAN; MICHIGAN TOWNSHIPS ASSOCIATION; MICHIGAN COALITION TO PROTECT PUBLIC

No. 19-70341

FCC Nos. 18-133

RIGHTS-OF-WAY,

Petitioners,

v.

FEDERAL COMMUNICATIONS COMMISSION; UNITED STATES OF AMERICA,

Respondents,

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CITY OF ALBUQUERQUE, NEW MEXICO; NATIONAL LEAGUE OF CITIES; CITY OF BROOKHAVEN, GEORGIA; CITY OF BALTIMORE, MARYLAND; CITY OF DUBUQUE, IOWA: TOWN OF OCEAN CITY. MARYLAND; CITY OF EMERYVILLE, CALIFORNIA; MICHIGAN MUNICIPAL LEAGUE: TOWN OF HILLSBOROUGH, CALIFORNIA; CITY OF LA VISTA, NEBRASKA; CITY OF MEDINA, WASHINGTON; CITY OF PAPILLION, NEBRASKA; CITY OF PLANO, TEXAS; CITY OF ROCKVILLE, MARYLAND; CITY OF SAN BRUNO, CALIFORNIA; CITY OF SANTA MONICA, CALIFORNIA; CITY OF SUGARLAND, TEXAS; LEAGUE OF NEBRASKA MUNICIPALITIES; NATIONAL ASSOCIATION OF TELECOMMUNICATIONS OFFICERS AND ADVISORS; CITY OF BAKERSFIELD, California; CITY OF FRESNO, CALIFORNIA; CITY OF

RANCHO PALOS VERDES; CITY OF COCONUT CREEK, FLORIDA; CITY OF LACEY, WASHINGTON; CITY OF OLYMPIA, WASHINGTON; CITY OF TUMWATER, WASHINGTON; TOWN OF YARROW POINT, WASHINGTON; THURSTON COUNTY, WASHINGTON; **COLORADO COMMUNICATIONS** AND UTILITY ALLIANCE; RAINIER COMMUNICATIONS COMMISSION; CITY AND COUNTY OF SAN FRANCISCO, California; COUNTY OF MARIN, CALIFORNIA; CONTRA COSTA COUNTY, CALIFORNIA; TOWN OF CORTE MADERA, CALIFORNIA; CITY OF WESTMINISTER, MARYLAND,

Intervenors.

CITY OF EUGENE, OREGON; CITY OF HUNTSVILLE, ALABAMA; CITY OF BOWIE, MARYLAND,

Petitioners,

v.

FEDERAL COMMUNICATIONS COMMISSION; UNITED STATES OF AMERICA,

Respondents,

No. 19-70344

FCC Nos. 18-133

CITY OF ALBUQUERQUE, NEW MEXICO; NATIONAL LEAGUE OF CITIES; CITY OF BROOKHAVEN, GEORGIA; CITY OF BALTIMORE, MARYLAND; CITY OF DUBUQUE, IOWA: TOWN OF OCEAN CITY. MARYLAND; CITY OF EMERYVILLE, CALIFORNIA; MICHIGAN MUNICIPAL LEAGUE; TOWN OF HILLSBOROUGH, CALIFORNIA; CITY OF LA VISTA, NEBRASKA; CITY OF MEDINA, WASHINGTON; CITY OF PAPILLION, NEBRASKA; CITY OF PLANO, TEXAS; CITY OF ROCKVILLE, MARYLAND; CITY OF SAN BRUNO, CALIFORNIA; CITY OF SANTA MONICA, CALIFORNIA; CITY OF SUGARLAND, TEXAS; LEAGUE OF NEBRASKA MUNICIPALITIES: NATIONAL ASSOCIATION OF TELECOMMUNICATIONS OFFICERS AND ADVISORS: CITY OF BAKERSFIELD: CITY OF FRESNO. CALIFORNIA; CITY OF RANCHO PALOS VERDES: CITY OF COCONUT CREEK, FLORIDA; CITY OF LACEY, WASHINGTON; CITY OF OLYMPIA, WASHINGTON; CITY OF TUMWATER, WASHINGTON; TOWN OF YARROW POINT, WASHINGTON; THURSTON COUNTY, WASHINGTON; COLORADO COMMUNICATIONS AND UTILITY ALLIANCE; RAINIER COMMUNICATIONS COMMISSION; CITY AND COUNTY OF SAN FRANCISCO, California; COUNTY OF MARIN, CALIFORNIA; CONTRA

COSTA COUNTY, CALIFORNIA; TOWN OF CORTE MADERA, CALIFORNIA; CITY OF WESTMINISTER, MARYLAND,

Intervenors.

Before: SCHROEDER, BYBEE, and BRESS, Circuit Judges.

The panel has voted to deny the petition for panel rehearing by American Electric Power Service Corporation and Southern Company.

Judge Bress has voted to deny the petition for rehearing en banc by

American Public Power Association, and Judges Schroeder and Bybee have so
recommended.

Judge Bress votes to grant the petition for rehearing en banc by City of Portland, et al.

Judges Schroeder and Bybee recommend denying the petition for rehearing en banc by City of Portland, et al.

The full court has been advised of the petitions for rehearing en banc and no judge has requested a vote on whether to rehear the matters en banc. Fed. R. App. P. 35.

The petition for panel rehearing by American Electric Power Service Corporation and Southern Company is **DENIED.** 

The petition for rehearing en banc by American Public Power Association is **DENIED.** 

The petition for rehearing en banc by City of Portland, et al. is **DENIED.**