



January 2, 2019

Via Electronic Mail – penney.legakis@cpuc.ca.gov
Penney Legakis, PAL Coordinator
Communications Division
California Public Utilities Commission
505 Van Ness Avenue
San Francisco, CA 94102

Re: Reply Comments of Race Telecommunications, Inc. ((U-7060-C) and Bright Fiber Network, Inc. (U-7287-C) on Draft Resolution No. T-17633 Approving Transfer of Control of Bright Fiber Inc. (U-7287-C) to Race Telecommunications, Inc. (U-7060-C) and Modifies CASF Grant for Bright Fiber Project Approved by Resolution No. T-17495

Dear Ms. Legakis:

Race Telecommunications, Inc. (Race) and Bright Fiber Network, Inc. (BFN) hereby request permission to file reply comments to SmarterBroadband, Inc. (SBB) timely filed on December 27, 2018 and ColfaxNet, LLC (ColfaxNet) which were late-filed on December 28, 2018 as to the above-referenced draft Resolution No. T-17633, issued for public comment on December 7, 2018. Race and BFN are concurrently serving by email a copy of these reply comments to the Resolution T-17633 service list as directed on the Notice of Availability.

I. The Comments of ColfaxNet Should Be Stricken as Untimely

Race and BFN hereby move to strike as late-filed the comments on the resolution of ColfaxNet. This party received timely notice of the draft Resolution¹ and gave no legitimate reason for late-filing on December 28, 2018.

II. ColfaxNet Errs in Stating the CASF Grant is Being Transferred by Advice Letter and that CASF Monies Cannot Be Used to Subsidize Competition

In an abundance of caution should the motion to strike as late-filed be denied, Race and BFN responds to arguments of ColfaxNet. ColfaxNet erroneously argues that the CASF grant cannot be transferred via an Advice Letter Filing and that no substantive changes to the CASF grant were considered by the Commission and thus a new proceeding on the CASF grant transfer is required.² Because these two arguments are factually incorrect, Race and BFN hereby provides information to ensure the record is clear.

The CASF grant is not being transferred by Advice Letter. Resolution T-17633 makes clear that Race is purchasing BFN via a Stock Purchase Agreement, which transfers the Certificate of Public Convenience and Necessity (CPCN) as a competitive telephone provider. BFN remains the grantee of the

¹ The service list of Resolution T-17633 contains cs@colfaxnet.com.

² ColfaxNet Comments, at pp. 2-5.

CASF project and will build out the project to the same project area, the same households, at the same rates, etc.

Under CASF program rules, BFN was required to promptly notify the Commission's Communications Division (CD) of the transfer of control impacting BFN's California Advanced Services Fund (CASF) grant. This was done. Race met with the Communications Division staff to describe in detail its revised plans including a budget for the CASF grant as correctly described in the Resolution, and provided all information requested by CD's staff. Thus, no new proceeding is required to consider the CASF grant changes because the mandated process has already occurred in compliance with the applicable CASF program rules.

Finally, ColfaxNet argues again that CASF monies should not subsidize competition³ which was an argument it unsuccessfully made during the original CASF BFN grant application and on rehearing. Under the rules of the CASF Program at the time the BFN application was proffered in 2013, CASF applicants were allowed to apply for unserved and underserved areas that did not reach certain broadband speed thresholds set by the Commission (then 6 Mbps download and 1.5 Mbps upload). ColfaxNet filed a challenge during the BFN application process. Its challenge was duly considered by CASF staff and some households removed due to the challenge during the initial BFN application process. ColfaxNet filed an Application for Rehearing which was rejected by the Commission in Decision No. (D.) 16-05-052 in A. 16-01-001 and A. 16-01-004 (issued May 31, 2016). It is clear that ColfaxNet fully participated in the CASF application proceeding below, and had its challenge and arguments heard there and on rehearing. ColfaxNet should not be granted another bite at the apple here.

III. Smarter Broadband's Arguments that CD's Findings on Fixed Wireless Efficacy and Deployment are Outdated Should Be Rejected

SBB makes a variety of arguments, beginning with arguing that CD's findings on fixed wireless efficacy are outdated and should be rejected.⁴ Essentially, SBB wants the Commission to reopen a new challenge period to the BFN 2013 application for competitors to show upgrades they have made in the last five years to try and remove some of the project area. To do so would constitute legal error. Under the CASF rules, all challenges must be received in accordance with the challenge period established in the CASF program rules. SBB and ColfaxNet both challenged the initial BNF application, on grounds that they serve the area at the mandated speeds. CASF staff in fact removed households from the project area based on the challenges. Yet SBB and ColfaxNet filed applications for rehearing, which included these same fixed wireless arguments. These arguments were specifically rejected in D.16-05-052, at pages 3-6. BFN continues to be the CASF grantee, and BFN will build the project as specified in Resolution T-17495, with amendments as set forth in draft Resolution T-17633. BFN and Race complied with CASF program rules on the transfer of control of BFN to Race. Thus, there are no grounds for a new challenge period to be granted as SBB requests.

IV. Smarter Broadband's Argument that the Commission Should Consider the Challenges of Deployment of Aerial Fiber Is Unnecessary and Would Constitute Legal Error

SBB argues that the draft Resolution fails to consider the challenges of deploying aerial fiber to the project area, including that fixed wireless technology has evolved in recent years and that wired deployment may encounter significant difficulties in providing service due to terrain and infrastructure factors.⁵ Race and BFN urge the Commission to reject these repetitive and untimely arguments. It is

³ ColfaxNet Comments, at p. 5.

⁴ SBB Comments, at pp. 1-2.

⁵ SBB Comments, at p. 3.

irrelevant that fixed wireless technology has advanced since 2015, because to consider this issue at all would improperly reopen the original application grant and would introduce new evidence outside the record. Further, objections that CD failed to consider a departure from the original all underground project is false. In Resolution T-17633, CD staff provided many reasons why the primarily aerial approach is appropriate under the current circumstances. First, to build an all underground project in 2019 will now cost \$32 million, which is a large increase from the original grant of \$16.1 million. The cost increases are due to inflation, increases in the cost of supplies, and a legislative mandate instituted after the initial 2015 approval of the project for prevailing wages.⁶ By moving to a 75% aerial 25% underground project, the CD staff further found that this enables the Bright Fiber project to go forward: (1) the project will be completed for less than the original grant with no \$500,000 CASF loan requirement; (2) the project will not be abandoned due to the lack of matching funds to the detriment of residents who have been awaiting broadband service since the grant in late 2015; (3) Race, an experienced Internet Service Provider with a strong track record of completing CASF projects, will provide the matching funds as the new parent of BFN; (4) Race has already performed the engineering on the project and can begin permitting and construction activities promptly; and (5) fixed wireless providers still face some line-of-sight constraints in this project area which contains irregular terrain, with many hills and valleys, and heavily forested.⁷

Further, the BFN project environmental review included use of aerial as well as underground facilities so new environmental review is necessary. Both the FCC and the Commission allow broadband lines to be strung on existing poles. This is a standard approach in the nation, particularly in rural and remote areas. Aerial deployments do not pose any extraordinary hazards because the broadband fiber only carries light. Fiber does not carry electricity, nor does it emit wireless radio electromagnetic frequencies into the environment.

Finally SBB's argument that aerial broadband facilities are more susceptible to wildfires is equally flawed.⁸ In catastrophic wildfires, both aerial and underground facilities can be destroyed by the high heat, which was the case in recent fires where both above ground and below ground telecommunications and broadband facilities were destroyed. This is no reason to disallow aerial deployments entirely.

V. Smarter Broadband's Arguments on Prevailing Wage are Incorrect

Finally, SBB makes a factually incorrect argument that the BFN project did include prevailing wages, because the law was adopted in 2014 and became effective January 2015, before the BFN project was approved by the Commission in December 2015.⁹ This argument is flawed because the BFN budget was prepared in 2013 when there was no prevailing wage requirement. There was no updated prevailing wage labor cost in the budget approved by the Commission in late 2015.¹⁰

⁶ Resolution T-17633, at p. 6.

⁷ Resolution T-17633, at p. 7, and footnote 8.

⁸ SBB Comments at pp. 4-5.

⁹ SBB Comments at p. 5.

¹⁰ While Resolution T-17495 at page 7 states that the BFN funding request include "updated labor costs", John Paul, BFN President, states this was not in fact the case. The funding approved in T-17495 took into account inflation and updated *construction* costs but not labor costs. The reference to updated labor costs was an error.

Penney Legakis, PAL Coordinator
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For all the reasons stated above, Race and BFN respectfully urge the Communications Division to reject the requests of ColfaxNet and SBB contained in their comments. If you have any questions, please contact either Mr. Alcaraz at raul@race.com or Ms. Chong at rachelle@chonglaw.net.

Sincerely yours.

/s/ Raul Alcaraz

Raul Alcaraz, President
Race Telecommunications, Inc.

/s/ John Paul

John Paul, President
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/s/ Rachelle Chong

Rachelle Chong, Law Offices of Rachelle Chong
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cc: Cynthia Walker, Director, Communications Division via email
Rob Wullenjohn, Communications Division via email
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Service List for Resolution T-17633 (attached) via email

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